

**TREASURY MANAGEMENT STATEMENT 2018/19**  
**AND REVIEW 2017/18**

1. The following sets out the results of the West Yorkshire Combined Authority's borrowing and lending transactions in 2017/18 in accordance with the CIPFA Code of Practice "Treasury Management in Local Authorities" adopted by the Authority.

2. **BORROWING AND INVESTMENT**

<b>Total Loans outstanding at 1/4/2017</b>		<b>£m</b>
Interest:	Fixed (incl LOBOs)	75.5
Activity during 2017/18:		
	Loan repayments	-0.5
	Net movement in temporary loans	0.0
	New borrowing	0.0
<b>Loans outstanding at 31/3/2018</b>		<b>75.0</b>
Activity expected during 2018/19		
	New borrowing	0.0
	Debt repayments	0.0
<b>Anticipated loans outstanding at 31/3/2019:</b>		<b>75.0</b>
<b>Total Investments</b>		
	Investments at 1/4/2017	98.0
	New Investment	34.5
<b>Investments placed at 31/3/2018</b>		<b>132.5</b>

- 2.1 The schedule of the loans outstanding at 31 March 2018 is set out in the notes to the accounts and is shown in the annex at the end of this appendix.
- 2.2 The Combined Authority's cash balances have been increasing in recent years due primarily to large grant payments for capital schemes being received in advance. These are therefore of a cashflow benefit but cannot be used to repay borrowing as they are not long term positions. Placing sums on deposit across a number of institutions both reduces exposure risk by ensuring there is not an over reliance on one bank and allows a higher return than leaving the money on overnight deposit. The Combined Authority's regulations on placing money on deposit were reviewed during the previous year and some changes approved regarding the duration of deposits. The quality of the counterparties with whom such deposits can be made has not been changed and remains restricted to those of a high calibre. This follows similar arrangements to those in place at Leeds City Council whose Treasury team assist in managing the Combined Authority funds.

- 2.3 At the year end the Combined Authority had placed a number of sums totalling £132.5m on fixed deposit with different counterparties. The approach agreed during the year was to place tranches of funding out ensuring that each quarter there was sufficient flexibility to enable a consideration of future cashflow requirements in order to determine an optimal investment policy. Full details of the fixed deposits in place at 31 March 2018 are set out at the end of this appendix. In line with the strategy approved during the year there has been a shift to placing funds with appropriate local authorities rather than international banking institutions, in response to the unrest within the financial world.
- 2.4 The Combined Authority has continued with its accountable body responsibilities for the Leeds City Region Enterprise Partnership, previously undertaken by Leeds City Council. This has increased the funding being paid to the Combined Authority for example in relation to Growth Deal funding and has prompted the changes that have been agreed during previous year to enable these larger sums to be better managed.

### **3. COMMENT**

- 3.1 2017/18 has seen a continuation of the overall situation from previous years, with interest rates remaining low. Bank base rate continued at its record low of 0.25% up to November 2017 when it was raised to 0.5%. This was the first rise in over a decade.
- 3.2 Regular advice was received about the financial market which was closely monitored on behalf of the Combined Authority by Leeds City Council and its advisors. Further development and application of the stringent treasury management policy assisted in ensuring that the Combined Authority's funds were held securely. The agreed policy is to seek to minimise the rate at which the Combined Authority borrows and refinance existing debt when it is advantageous to do so. There have been no such opportunities to do so in the last year and the biggest challenge has been to seek to make best use of increasing cash reserves. As set out above a strategy has been followed to manage these balances within the current investment criteria which are aimed at protecting balances.
- 3.3 The money market is being constantly monitored to ensure that the Combined Authority's bank account is maintained with a minimum cash balance with temporary borrowing and investments being used as appropriate. Two business reserve type accounts are being used to ensure interest from overnight funds is maximised but in the current climate the available rate is negligible and the focus has been on seeking to better forecast cashflow to be able to invest funds for longer periods.
- 3.4 The mechanism to utilise surplus Combined Authority funds by lending them to Leeds City Council has continued during 2017/18. The Chief Financial Officers of each organisation have agreed on the calculation of a rate that is deemed beneficial to both whilst not favouring one over the

other. This is modelled on similar arrangements that are in place in other organisations.

- 3.5 As can be seen from the appendix the loan portfolio has only reduced during the year by £0.5m due to the final instalment repayment of the EIP loan. This follows a reduction in the previous year also, due to all Combined Authority funding having been received as direct grant in recent years. Previously capital expenditure had been financed through borrowing. The Combined Authority therefore has had no need to make further long term borrowing and has been instead in a position where borrowings would need to reduce to meet the requirements of the prudential code.
- 3.6 This situation is now likely to change as the Combined Authority considers the implication of the funding received through the local growth deal for the West Yorkshire plus Transport Fund. It is highly likely that as an integral part of such a Fund borrowing will be required to assist in maximising the funding available and also to assist with cashflow of the infrastructure investment. Additionally the Investment Committee has considered a number of projects received during a recent call and borrowing may be required to fully fund those that we approved into the programme, depending on the level of over programming that crystallises by 2021 when the Growth Deal funding come to an end. The implications of this on the Treasury Management Policy will be considered and progress will be reported back to this Committee.
- 3.7 It has previously been reported to this Committee that the instability in the banking sector had led to increased difficulties in managing the Combined Authority's exposure risk. Previously the Combined Authority was able to choose to invest surplus funds in a wide range of British and overseas banks with very high credit ratings and which delivered a useful interest income stream. Since the start of 2009/10 the number of institutions meeting the necessary credit ratings had fallen significantly and within the UK the takeover of high street banks by other high street banks further reduced the scope available.
- 3.8 As well as it being difficult to place funds on the market the interest rates available have been extremely poor, reflecting the very low bank base rate. The policy that continued to be followed during the year was therefore to seek to repay loans if an appropriate opportunity was identified and fund any short term funding shortfall with a short term loan. This was not possible during the year, largely due to the low interest rates attached to the current loans and also due to the prevailing PWLB rates.
- 3.9 The average borrowing rate for the Combined Authority continues to be at below 4.5%, well ahead of many local authorities arranging historic debt.
- 3.10 As has been stated all rates continue to be constantly monitored to see if any further refinancing can be undertaken, either to take advantage of opportunities to reduce the Combined Authority's exposure risk or to reprofile the debt to assist in making repayments in the coming years.

3.11 The prudential limits set in February are reviewed below.

#### **4 TREASURY MANAGEMENT**

- 4.1 All placement of funds during 2017/18 was undertaken by Leeds City Council in accordance with rules approved by the Combined Authority adopting the advice from the Chartered Institute of Public Finance and Accountancy (CIPFA). This ensured all investment decisions sought to ensure the safety of those funds and to limit the Combined Authority's exposure to any one organisation, with the return on the investment being a secondary consideration.
- 4.2 As stated above the Combined Authority's investments and cash position are monitored on a daily basis to ensure any available balances are promptly invested.

#### **5 PRUDENTIAL BORROWING CODE**

- 5.1 The 2003 Local Government Act requires local authorities to have regard to the prudential code. Under this code Members approve a treasury management policy and review the prudential indicators for the year.
- 5.2 Members at the Combined Authority budget meeting in February 2018 took the appropriate decisions for 2018/19. Any further changes to the capital programme or changes as a result of the West Yorkshire plus Transport Fund will be considered to ensure there is no resultant requirement to amend the prudential indicators. Members can, having regard to changing circumstances, approve amendments during the year. This may become necessary as the implementation of the West Yorkshire Transport Fund progresses or as the financial and economic landscape changes.
- 5.3 It is therefore recommended that the following decisions, as taken in February 2018, are endorsed:
- 5.3.1 That the treasury management policy shall be:
- 5.3.1.1 That the Combined Authority adopts the CIPFA code of practice for Treasury Management in the Public Sector.
- 5.3.1.2 To operate the financing on a short term basis to minimise both investments and income to avoid taking out expensive loans and re-lending them at a lower rate of interest.
- 5.3.1.3 That there shall be no long term investments for a term of greater than one year, other than to other local authorities and then only for a period not exceeding 36 months. The limits for each of the next three years

are that for investments for a period greater than 364 days, that no more than £20m will mature in each of 2018/19, 2019/20 **and 2020/21**;

- 5.3.1.4 To utilise the expertise of the treasury management team in Leeds City Council for future years.
- 5.3.1.5 To use the following rules for short term investments:-
  - 5.3.1.5.1 the investments shall be determined by the Chief Financial Officer.
  - 5.3.1.5.2 the Chief Financial Officer shall determine the amounts and periods.
  - 5.3.1.5.3 the procedural document as approved for their Treasury Management Division by Leeds City Council shall be adopted in relation to the authority's short-term investments encompassing the council's list of approved financial organisations and the maximum lending limits per organisation, as specified in that document from time to time.
  - 5.3.1.5.4 no investment will be for a period exceeding one year, other than as set out in 5.3.1.3.
  - 5.3.1.5.5 Investments with Leeds City Council will not exceed £15m, the interest rate for such deposits being agreed between the Chief Financial Officers of both organisations.
  - 5.3.1.5.6 Investments with any one counterparty should not exceed £15m other than in 5.3.1.3.
  - 5.3.1.5.7 Investments with the Combined Authority's bankers are specifically excluded from the limits set out, in recognition of the fluidity of such arrangements.
- 5.4.1.6 To restrict all additional borrowing to meet capital expenditure to the level of specific approvals issued by the government.
- 5.4.2 That as there have been insufficient changes to alter the predictions the prudential limits for the current year be reiterated as set out below:-
  - 5.4.2.1 operational boundary for 2018/19 – £83.392 million
  - 5.4.2.2 authorised limit for 2018/19 - £103.392 million

5.4.2.3 maturity loan structure as set out in the budget approvals

5.4.2.4 a variable rate loan limit of 40%

5.4.2.5 a fixed loan limit of 200%

<b>Outstanding Transactions as at 31 March 2018</b>							
UID	Counterparty	Their Reference	Rate	Start	Maturity	Principal	
<b>LCR-Growing Places Fund</b>							
<b>Non-Treasury Loans</b>							
7367	St Pauls Development PLC	GPF113 Knottingley East	3.94000	15/02/13	30/09/18	(2,450,000.00)	
7430	LEP 102		5.90000	28/10/13	28/10/28	(1,697,914.06)	
7432	Oxford GB Two Limited	GPF217-Hilton	6.50000	04/11/13	04/11/18	(4,800,000.00)	
7433	Waystone 32 Limited	GPF201 Glasshoughton	6.50000	18/11/13	18/11/19	(2,393,682.00)	
7460	Harworth Estates (Waverley Prince) Ltd	GPF107 Prince of Wales	2.49000	10/12/13	10/12/18	(409,536.89)	
7483	Witt and Son	GPF210 Witt Group	3.02000	26/02/14	26/02/24	(953,319.26)	
7642	Aire Valley Land LLP	GPF109 - Aire Valley Land	3.75000	11/08/14	07/08/24	(3,000,000.00)	
7645	Canal Road Urban Village Ltd	GPF209 - New Bolton Woods	2.94000	15/08/14	31/12/21	(187,386.76)	
7684	GMV 12	GPF204 - Kirkstall Forge	2.63000	09/10/14	09/10/27	(5,000,000.00)	
8574	Leeds City Council	GPF309 RIF GP - CITU Low f	8.50000	04/11/16	03/04/20	(1,000,000.00)	
8697	OE Electrics Ltd	GPF309 OE Electrics Ltd	4.05000	10/03/17	07/03/22	(815,708.36)	
8893	FP Processing LTD	GPF315 - FP Processing	4.78000	23/10/17	23/10/22	(800,000.00)	
						<b>Non-Treasury Loans</b>	<b>(23,507,547.33)</b>
						<b>LCR-Growing Places Fund</b>	<b>(23,507,547.33)</b>
<b>LCR-Local Growth Fund</b>							
<b>Non-Treasury Loans</b>							
8161	Calderdale Metropolitan Borough Council	LGF001 - Northgate House	0.00000	01/02/16	01/02/26	(300,000.00)	
8177	Kirklees Metropolitan Borough Council	LGF002A - Kirklees Housing	2.02000	16/02/16	26/02/27	(200,000.00)	
8197	Barnsley Metropolitan Borough Council	LGF003 - Barnsley TC Devel	0.00000	25/02/16	29/02/28	(1,757,000.00)	
8198	Leeds City Council	LGF004 - Redhall/Whinmoor	0.00000	08/03/16	28/02/27	(4,000,000.00)	
8205	Leeds City Council	LGF005 - Leeds Bath Road	0.00000	14/03/16	28/02/27	(575,000.00)	
8267	City of Bradford	LGF006 - One City Park Brad	0.00000	05/04/16	28/02/27	(400,000.00)	
8710	Kirklees Metropolitan Borough Council	LGF002B - Kirklees Housing	0.00000	23/03/17	28/02/27	(109,000.00)	
8713	York City Council	LGF007 - York Central	0.00000	23/03/17	31/03/27	(1,221,500.00)	
8714	Leeds City Council	LGF008 - Leeds Brownfield S	0.00000	31/03/17	28/02/27	(1,100,000.00)	
						<b>Non-Treasury Loans</b>	<b>(9,662,500.00)</b>
						<b>LCR-Local Growth Fund</b>	<b>(9,662,500.00)</b>

